

July 9, 2024

The Honorable Virginia Foxx Chair, House Education and Workforce Committee 2462 Rayburn House Office Building Washington, DC 20515 The Honorable Bobby Scott Ranking Member, House Education and Workforce Committee 2328 Rayburn House Office Building Washington, DC 20515

RE: Support H.R. 2941, the Recognizing the Role of Direct Support Professionals Act

Dear Chair Foxx and Ranking Member Scott:

The undersigned members of the Consortium for Constituents with Disabilities (CCD) Long Term Services and Supports (LTSS) Task Force write in support of the Recognizing the Role of Direct Support Professionals Act, a bill that would help to create a standard occupational classification (SOC) for direct support professionals (DSPs). Earlier this year, the Senate passed its version of the legislation, S. 1332, which ensures that when the Office of Management and Budget revises the standard occupational classification system, it considers the importance of a code for DSPs. Now that H.R. 2941 is scheduled for a markup in this Committee, we ask that you support its passage.

The creation of a distinct occupational classification for DSPs is a necessary first step in addressing a decades-long workforce crisis that threatens individuals with disabilities' access to critical supports and services through the Medicaid Home and Community Based Services (HCBS) program. The HCBS program supports individuals with disabilities to live full and independent lives in their homes and community. The foundation of these services are the DSPs who not only provide essential caregiving services, but also promote independence and community inclusion through services that range from employment coaching and career development to assistance with relationship building and decision-making. The supports DSPs provide help individuals with disabilities avoid unnecessary institutionalization and hospitalization.

The critical supports provided by DSPs are threatened by a longstanding workforce crisis that has been exacerbated by the COVID-19 pandemic. According to the most recent Staff Stability Survey conducted by National Core Indicators[®] Intellectual and Developmental Disabilities (NCI), the national turnover rate among DSPs is approximately 41% and ranges as high as 59%

in some states.¹ The loss of DSPs across the field has left many individuals without stable access to home and community-based supports. In fact, a 2023 survey of community providers across the country indicated that the devastating impact of the COVID-19 pandemic and continued exodus of DSPs from the field has forced providers to stop accepting new referrals, delay the implementation of new programs and, in too many instances, shutter existing services altogether.² As a result, individuals with disabilities are left without consistent access to critical support and at a higher risk for hospitalization and institutionalization.³

There is currently no mechanism to comprehensively collect employment and wage data specifically for DSPs. Without comprehensive data, the totality of the workforce crisis cannot be properly assessed. A unique DSP occupational code will ensure the U.S. Bureau of Labor Statistics can accurately capture employment and wage data specific to the profession, which will in turn assist federal and state policymakers to inform and impact future policy. Accurate and comprehensive data on DSPs is crucial for understanding the workforce crisis and developing effective solutions. Designating DSPs as a distinct occupation will provide the necessary granularity to capture their unique contributions, challenges, and workforce trends.

Without an occupational code, DSPs are often inaccurately and inconsistently incorporated into a variety of SOCs that do not capture their full spectrum of work activities in a variety of home and community settings. DSPs provide supports that are primarily funded by Medicaid and cover a wide range of services. A DSP's work is interdisciplinary and distinct—DSPs perform tasks geared toward supporting self-direction and independence, such as developing and implementing effective strategies to teach people new skills, helping to communicate with and use assistive technology devices, supporting individuals to find and retain jobs and work toward their personal career goals, and helping people connect socially and participate in recreation activities, education, cultural events, spiritual activities, and civic functions. Accordingly, DSPs receive comprehensive training centered around supporting independence, teaching decision-making skills, and fostering community living and social participation. As noted in a 2017 report from the President's Committee for People with Intellectual Disabilities, a DSP's "role is much more focused on being community navigators" and accordingly, the training for DSPs centers on a social model rather than a medical model.⁴

Such differentiations, not only in job responsibilities but also in training, point to the distinction between DSPs and other occupations currently represented in the federal occupational

IDDStateoftheWorkforceReport.pdf.

¹ National Core Indicators Intellectual and Developmental Disabilities 2022 State of the Workforce Survey Report, available at https://idd.nationalcoreindicators.org/wp-content/uploads/2024/02/ACCESSIBLE 2022NCI-

² American Network of Community Options & Resources, *The State of America's Direct Support Workforce Crisis 2023, available at* <u>https://www.ancor.org/resources/the-state-of-americas-direct-support-workforce-crisis-2023/</u>.

³ Dan Goldberg, POLITICO, 'People Will Die Waiting': America's System for the Disabled is Nearing Collapse (Aug. 10, 2022) https://www.politico.com/news/2022/08/10/americas-system-for-the-disabled-is-nearing-collapse-00050713.

⁴ President's Committee for People with Intellectual Disabilities, Report to the President 2017: America's Direct Support Workforce Crisis, *available at* <u>https://acl.gov/sites/default/files/programs/2018-02/2017%20PCPID%20Full%20Report_0.PDF.</u>

classification system. To ensure the greatest level of accuracy in federal data collection, DSPs must have their own distinct occupational code.

The Medicaid HCBS program has grown exponentially since its inception 40 years ago and plays a critical role in ensuring people can be supported in their homes and communities. However, absent the necessary policy changes to sustain the DSP workforce, Medicaid HCBS programs will continue to fail to reach everyone in need. H.R. 2941 will help ensure federal recognition of the critical role DSPs play in providing supports for people with disabilities and will help in addressing the ongoing DSP workforce crisis by ensuring there is adequate data collection to inform future policymaking. We urge your support and ask you to vote yes for H.R. 2941.

Sincerely,

Access Ready Inc. American Association of People with Disabilities American Association on Health and Disability American Network of Community Options and Resources (ANCOR) Amputee Coalition The Arc of the United States Autistic Self Advocacy Network Autism Society of America **Autism Speaks** Christopher & Dana Reeve Foundation CommunicationFIRST Council of State Administrators of Vocational Rehabilitation (CSAVR) Cure SMA **Family Voices** Human Services Research Institute (HSRI) Huntington's Disease Society of America IEC (Institute for Exceptional Care) Lakeshore Foundation Lutheran Services in America National Alliance of Direct Support Professionals National Association of Councils on Developmental Disabilities National Association of State Directors of Developmental Disabilities Services National Disability Rights Network (NDRN) National Down Syndrome Society National Health Law Program National Respite Coalition National Women's Law Center RespectAbility SAGE TASH